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## PROJECT APPROVAL NOTIFICATION

PROJECT <b>AEFREEMAN</b>		<input checked="" type="checkbox"/> CA	<input type="checkbox"/> PROPRIETARY
		<input type="checkbox"/> FI/CI	<input type="checkbox"/> SUBSIDY
			<input checked="" type="checkbox"/> DIRECT
ACTION		AREA	
	NEW PROJECT	DIVISION	
	AMENDMENT	<b>SR</b>	
<b>XX</b>	RENEWAL (FY 1963)	BRANCH	
	TERMINATION	<b>2</b>	
	EXTENSION	DESK	
	OTHER	<b>Lithuanian, Estonian, Latvian</b>	
		CASE OFFICER	EXTENSION
		<b>[ ]</b>	<b>5652</b>

## AUTHORIZATION

APPROVING AUTHORITY	TOTAL AMOUNT APPROVED	FY	AMOUNT
<b>Chief, DDP/PG</b>	<b>5 October 1962</b>	<b>196</b>	
PERIOD OF APPROVAL		196	
FROM <b>1 July 1962</b> TO <b>30 June 1963</b>	FINANCIAL CODE SYMBOL	<b>3134-4908-8111</b>	

## CONDITIONS OF APPROVAL

**Project AEFREEMAN consolidates Projects AEBASIN, AEFLAG and AEPOLE.**

**The renewal of Project AEFREEMAN is approved in the amount of [ ] or FY 1963, subject to the recommendations delineated in CA Staff memorandum dated 4 October 1962.**

DECLASSIFIED AND RELEASED BY  
CENTRAL INTELLIGENCE AGENCY  
SOURCE/METHOD/EXEMPTION 3B2B  
NAZI WAR CRIMES DISCLOSURE ACT  
DATE 2007

SIGNATURE	DATE
<b>DDP/PG</b>	<b>12 OCT 1962</b>

SEP 7954

## DISTRIBUTION

1	FINANCE DIVISION	1	SSA-DD/S	1	BUDGET DIVISION	1	OPERATING DIVISION CHIEF OF SUPPORT	1	CASE OFFICER	2	DDP/PG
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(When Filled In)

<b>PROJECT ACTION</b>				PROJECT CRYPTONYM <b>AEFREEMAN</b>			
	TYPE OF ACTION		FI/CI		<input checked="" type="checkbox"/> CA		
	NEW PROJECT APPROVAL		DIVISION <b>SR</b>				
	AMENDMENT NO.		FIELD STATION				
	<input checked="" type="checkbox"/> RENEWAL FY 196 <b>3</b>		BRANCH <b>SR/2</b>		DESK <b>Lithuanian, Estonian, Latvian</b>		
	EXTENSION		CASE OFFICER <div style="text-align: center;">[                      ]</div>				
TERMINATION		ROOM NO. <b>5 B 2828</b>	BUILDING <b>Hqs.</b>		EXTENSION <b>5652</b>		
<b>CONCURRENCES OF DIVISION</b>							
ORGANIZATIONAL ELEMENT	TYPED NAME (And signature)	DATE	COPY NO.	MEMORANDUM ATTACHED			
				YES	NO	DATE	
<b>ACSR/2/B</b>	[                      ] <b>/s/</b>						
<b>CSR/2</b>	[                      ] <b>/s/</b>						
<b>SR/BF</b>	[                      ] <b>/s/</b>						
<b>SR/BS</b>	[                      ] <b>/s/</b>						
<b>SR/PER/C</b>	[                      ] <b>/s/</b>						
<b>CSR/CA</b>	[                      ] <b>/s/</b>						
<b>A/SR/COP</b>	[                      ] <b>/s/</b>						
<del><b>A/SG/BR</b></del>	[                      ]						
<b>SG/BR</b>	[                      ] <b>/s/</b>	<b>19 Sept 62</b>					
<b>CONCURRENCES OF OTHER COMPONENTS</b>							
<b>DDP/PG/CA</b>	[                      ] <b>/s/</b>						
<b>C/CA/PEG</b>	[                      ] (see attached memo)			<input checked="" type="checkbox"/>		<b>4 Oct 62</b>	
<b>APPROVAL</b>							
	PERIOD		TOTAL AMOUNT	FY	AMOUNT		
	FROM <b>1 July 1962</b>	TO <b>30 June 1963</b>			196 <b>3</b> \$ <b>1.00</b>	196 \$ <b>0.00</b>	
APPROVING AUTHORITY <b>DD/P-PG</b>			SIGNATURE <b>/s/ [                      ]</b>		DATE <b>15 OCT 1962</b>		

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4 OCT  
1962

MEMORANDUM FOR: DDP/PG

SUBJECT: Project AEFREEMAN

1. In concurring in the renewal of this project, we wish to recommend (with reference to our recent oral discussion with C/SR/CA) that the following action be taken during the remainder of FY 63.

a. A serious effort should be made to collect information on audience reaction to radio broadcasts to the Baltic countries particularly to those carried by Radio Madrid. The assistance of Radio Liberty's and RFE's audience analysis facilities may be of value in this connection. The continuation of the Radio Madrid programs beyond FY 63 should be reconsidered in the light of results achieved, as well as with reference to the political situation in Spain.

b. To the extent that it is valuable for specific propaganda and political action purposes, activity directed at persons from Afro-Asian and other emergent areas should be developed under closer supervision than has apparently been possible recently. Persons engaged in this contact activity whose performance and potential are limited, should be phased out and only those who display imagination, energy and produce results should be retained.

2. We note that this project is being renewed for ☐ less than the amount provided for in SR's FY 1963 Operational Program. We hope that this amount can be utilized by SR Division to launch new or stepped up CA operations in fields which need greater attention.

/s/ ☐ ☐  
☐ ☐  
CA/C/PEG

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SECRET

PROJECT AEFREEMAN RENEWAL FY 1963

A. Current Objectives

Project AEFREEMAN, a consolidation of Projects AEPOLE, AEBASIN and AEFLAG, is the only CIA CA project targeted solely against the three Soviet-occupied Baltic States of Estonia, Latvia and Lithuania. The primary objectives of this project remain as in the past: the strengthening of the national identity of the Baltic peoples and their will to oppose Communism, Soviet domination and Russification by the encouragement of revisionist and evolutionary tendencies, by maintaining the pro-Western and pro-American orientation of the Baltic people and by contributing directly to the intellectual growth and self-expression of the people and their cultural leaders through a program calculated to bring them the truth about world issues and the position on them which is held by the Western powers and the Baltic emigres in exile. The secondary objective of this project remains that of exposing the Afro-Asian and "emerging" nations to the "Baltic story", one of savage exploitation, colonialism, russification and atheism.

Attempts will be made to achieve these objectives during the present fiscal year through a number of specific activities which are calculated to directly or indirectly bring about the desired project goals. These activities will include

1. the overall direction, guidance and financing of Baltic broadcasts from Radio Madrid, Radio Rome and to a much lesser degree Radio Vatican;
2. the initiation, direction and control of certain selected mailing and letter operations which are directed against specific targets for the attainment of specific operational goals;
3. the recruitment, direction and control of certain selected agent assets who will be utilized in Helsinki during the Youth Festival for sophisticated covert action operations involving visitors and delegates from the Soviet-occupied Baltic States and from the "emerging areas";
4. the selection, preparation and transmission to Helsinki of selected printed materials for use by anti-Soviet delegates to the World Youth Festival;

SECRET

SECRET

-2-

5. the preparation of materials and the presentation of CA briefings to legal travellers to the Soviet-occupied Baltic States;
6. the exploitation for CA purposes of all contacts with Soviet-Balt visitors, residents and tourists met in the West;
7. the financial and technical support of specific operations of a CA nature which are undertaken by Baltic exile groups in the West;
8. the acquisition, publication and distribution of selected printed materials concerning the Soviet oppression of the Baltic States;
9. the maintenance of contacts with selected editors of Baltic emigre newspapers whose media will be utilized on an ad hoc basis to support specific themes and activities;
10. the support of specific emigre newspapers, periodicals and magazines which are edited, published and distributed primarily in the West but which are calculated to have an indirect effect upon the people of the Baltic States;
11. the conduct of special unilateral covert action operations and campaigns as required;
12. the financial support of selected contract personnel whose services contribute to the successful mounting of covert action operations;
13. the development of activities calculated to produce a greater awareness of the Baltic issue on the part of the slowly "emerging" peoples of the world, especially those currently in the United States.

#### B. Changes

Personnel: Certain personnel changes will be made in an effort to streamline, as well as improve the quality of the operations. A number of assets will be dropped who have not come up to expectations and whose efforts have not been sufficiently productive. Examples of this selection-out process are: AEFLAG 1, an announcer from Madrid; [ ] [ ] a Headquarters' referent; AEPOLE 31, AEPOLE 33, 34, 35 and 36, all Lithuanian assets in the United States; and [ ] [ ] . It is planned to replace these individuals by a smaller number of people who are being spotted and assessed at the present time.

SECRET

SECRET  
- 3 -

**Funding:** The funding of the Project has worked out quite well in the past and is essentially one of direct payment to agents for particular services performed. Only in the case of the Lithuanians is there a payment to an emigre organization, and even in this case the payment ( ) is for the performance of specific services which KUBARK requests and for which payment is made. No payments are made to support the emigre group or its leaders per se. All monies paid out will continue to be accounted for in detail.

#### C. Intelligence Production

This project is not calculated to produce intelligence but is slated to exploit the known anti-Soviet, anti-Russian and anti-Communist sentiments of the exploited and oppressed Baltic peoples as indicated in the "Objectives", above.

#### D. Effectiveness

1. The effectiveness of the activities undertaken by this project must of necessity remain largely clouded in speculation, for it is most difficult to measure or assess the impact or reaction of such operations. Within realistic bounds, however, it is believed that the project is effective and that the Soviets would much prefer its activity to cease. Soviet jamming of the five Baltic programs funded under this project has increased and is more intense than ever before, in itself an indication of the effectiveness of the transmitted propaganda. Baltic covert action operations can also claim effectiveness since of late there has been a great increase in the viciousness of the Soviet attacks against the propaganda activities and the Baltic leadership which sponsors these activities. The Baltic people refuse to become apathetic, to surrender to Russification, to give up their religious beliefs or to admit they are part of the Soviet empire. It is felt that this moral fiber and nationalistic vigor on the part of the Soviet Balts have been, in part, a result of the effective action of the SR/2/Baltic covert action program.

2. Seven Baltic Americans from the United States and two Balts from Europe have been dispatched to Helsinki and the World Youth Festival. In addition, a number of special printings have been made which emphasize the theme of Soviet colonialism, man's quest for freedom, and the basic declaration of human rights to which all men are eligible. This has included the translation and printing of The New Class in Lithuanian, the printing of the United Nations Declaration of Human Rights, monthly editions of

SECRET

SECRET

the Elta Bulletin in the English, Lithuanian, German, Italian and Spanish languages, and the publication of the Estonian periodical Voitleja.

3. The backing of the Joint Baltic American Committee, which CIA was instrumental in creating, has continued to flourish during the past year, and its activities included a Press Conference in Washington and a successful appeal to Edward R. Murrow who refused to attend a Soviet book exhibition in Wheaton, Maryland, when he was informed that the exhibition contained materials from the Soviet-occupied Baltic areas, as well as other political action activities. Any successes of this group are replayed into the Baltic States for internal consumption.

#### E. Problems

There were no serious problems during the past project period, although several incidents of more than routine interest did occur. It is believed that the personnel changes and funding innovations listed previously will eliminate most of the possible security, cover and control problems which have appeared in the past and which remain to some extent at present.

#### F. Liaison

There is no liaison with other governments, intelligence services or security services.

#### G. Interagency Coordination

There is usually no need for coordination with other U. S. governmental agencies. However, it is occasionally necessary to clear CIA's contact of some potential asset with his U. S. Government employer before recruitment is effected.

#### H. Plans

The plans for Fiscal Year 1963 differ in only one main regard from previous project activity. There will be an increasing attempt made to develop unilateral CA operations without the knowledge or participation of the Baltic emigre groups and their leaders. Apart from this change in plan, most of the efforts of the past will continue in an attempt to develop a coordinated and unified Baltic propaganda effort

SECRET

SECRET

targeted directly and indirectly against the Soviet-occupied Baltic States and their people who thirst for freedom, independence and the opportunity to determine their fates and political fortunes for themselves. It is expected that the activities planned under Project AEFREEMAN can be effectively and successfully realized even with a budget which is [ ] below the Fiscal Year 1962 expense figure and almost [ ] below the figure which was used for Fiscal Year 1963 planning purposes some months ago. It should be noted that [ ] has been allotted for unilateral "black" operations which will supplement other direct and "transmission belt" covert action operations.

I. Costs

1. For the past period:

Estonian (AERASIN)  
Latvian (AEFLAG)  
Lithuanian (AEPOL)

Total:

[ ]

2. For the ensuing period:

a. Estonian CA

1) Personnel

US/CA	AERASIN/1	\$ 5,500
	[ ] and replacement	3,000
FR/FA	AERASIN/2	4,800
	AERASIN/6	4,500

2) Supplies, material and equipment, including the purchase of scripts, books and office rental expenses

\$ [ ]

3) Payment to an Estonian asset who serves as a funding mechanism for payments to Madrid

\$ [ ]

SECRET



SECRET

-6-

- 4) Payments to Estonian emigre organizations for ad hoc operational activity

TOTAL:

b. Latvian CA

1) Personnel

UE/CA		\$5,000
FE/FA		6,000
FE/FA	AEFLAG/2	1,800
UE/CA	AEFLAG/1 (termination 31 July 1962)	500
	Additional announcer for Madrid	3,600

- 2) Supplies, material and equipment, including the purchase of scripts, books, manuscripts and office rental expenses

- 3) Payments to Latvian emigre organizations for ad hoc operational activity

TOTAL:

c. Lithuanian CA

- 1) Payments to AEPOLE/1 for specific operations:

- (a) conduct of radio broadcasts over Radio Madrid, Radio Rome and Radio Vatican
- (b) Publication of ELTA Bulletins in Lithuanian, English, German, Italian, and Spanish languages
- (c) Preparation of radio scripts and ELTA Bulletins from Reutlingen, Germany
- (d) Support of AEPOLE/1 operational program in the United States

SECRET

SECRET

-7-

(e) Publication in the West and distribution in Soviet-occupied Lithuania of special literature on particular themes

(f) Special support to AEPOLE/32

SUB-TOTAL:

2) Special subsidies for services rendered by special agent assets:

(a) AEPOLE/30 for press summaries previously prepared by

(b) AEPOLE/29 for services rendered

SUB-TOTAL

3) Purchase of books and periodicals for distribution

TOTAL

d. General Baltic Activity

1) Unilateral printing and distribution of special propaganda material

2) Expenses connected with World Youth Festival

3) CA exploitation of contact with Baltic visitors from USSR

4) Operations directed against "emerging peoples"

5) Purchase of services and information

6) Operational travel of case officers and agent assets

7) Unilateral "black" propaganda operations

TOTAL:

GRAND TOTAL:

SECRET